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(Original Signature of Member)

119TH CONGRESS
2D SESSION

H. R.

To improve honesty in pet sales, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. Ross introduced the following bill; which was referred to the Committee
on _____

A BILL

To improve honesty in pet sales, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Petfax Act of 2026”.

5 **SEC. 2. PROVISION OF INFORMATION TO PURCHASERS OF**
6 **DOGS AND CATS.**

7 (a) DEFINITIONS.—In this section:

8 (1) COMMISSION.—The term “Commission”
9 means the Federal Trade Commission.

1 (2) COVERED DOG OR CAT.—The term “covered
2 dog or cat” means a dog or cat bred and raised by
3 any dealer that is required to be licensed under sec-
4 tion 3 of the Animal Welfare Act (7 U.S.C. 2133).

5 (3) COVERED SELLER.—

6 (A) IN GENERAL.—The term “covered sell-
7 er” means—

8 (i) a dealer;

9 (ii) a retail pet store; and

10 (iii) any other person that sells, or of-
11 fers for sale, dogs or cats, including
12 through the internet, for compensation or
13 profit other than on an intermittent basis.

14 (B) EXCLUSION.—The term “covered sell-
15 er” does not include—

16 (i) a public animal shelter; or

17 (ii) an organization—

18 (I) described in section 501(c)(3)
19 of the Internal Revenue Code of 1986
20 and exempt from taxation under sec-
21 tion 501(a) of that Code; and

22 (II) that is involved in bona fide
23 animal adoption or rescue activities.

1 (4) DEALER.—The term “dealer” has the
2 meaning given the term in section 2 of the Animal
3 Welfare Act (7 U.S.C. 2132).

4 (5) FINANCIAL CONSIDERATION.—The term “fi-
5 nancial consideration” means any payment, includ-
6 ing a donation, but does not include—

7 (A) a payment made to a public animal
8 shelter; or

9 (B) a payment that is made solely to reim-
10 burse a person for the costs of caring for a dog
11 or cat.

12 (6) PURCHASER.—The term “purchaser”
13 means a person that—

14 (A) is not a dealer; and

15 (B) purchases a covered dog or cat.

16 (b) REQUIREMENT.—A covered seller may not sell,
17 or offer for sale, a covered dog or cat, including through
18 the internet, unless, before the purchase of the covered
19 dog or cat, the covered seller provides to the purchaser,
20 in a form prescribed by the Commission—

21 (1) information relating to the source of the
22 covered dog or cat, including—

23 (A) the name, address, telephone number,
24 and Department of Agriculture license or reg-
25 istration number (if such a number exists) of—

1 (i) the dealer that bred and raised the
2 covered dog or cat, and—

3 (I) the number of dogs and cats
4 bred by such dealer during the prior
5 2 years; and

6 (II) the number of dogs and cats
7 sold by such dealer during the prior 2
8 years;

9 (ii) the covered seller that acquired
10 the covered dog or cat from the dealer de-
11 scribed in clause (i), if any; and

12 (iii) each covered seller that acquired
13 the covered dog or cat thereafter, if any;
14 and

15 (B) a listing and description of each viola-
16 tion of the Animal Welfare Act (7 U.S.C. 2131
17 et seq.), if any, during the prior 2 years by each
18 dealer and covered seller described in clauses
19 (i), (ii), and (iii) of subparagraph (A), as appli-
20 cable; and

21 (2) information relating to the health history of
22 the covered dog or cat, including—

23 (A) the date of birth of covered dog or cat;

1 (B)(i) if the covered dog or cat has re-
2 ceived individual examinations by a licensed vet-
3 erinarian—

4 (I) the most recent date on which the
5 covered cat or dog received an individual
6 examination by a licensed veterinarian; and

7 (II) the name, address, telephone
8 number, and State license number (if such
9 a number exists) of the licensed veteri-
10 narian described in subclause (I); or

11 (ii) if the covered dog or cat has not re-
12 ceived an individual examination by a licensed
13 veterinarian, a statement that the covered dog
14 or cat has not received an examination by a li-
15 censed veterinarian; and

16 (C) a list of—

17 (i) each vaccine administered to the
18 covered dog or cat;

19 (ii) each congenital deformity, disease,
20 disorder, or condition that the covered sell-
21 er knows, or should reasonably know, af-
22 fects the covered dog or cat; and

23 (iii) each infectious disease, disorder,
24 or condition that the covered seller knows,

1 or should reasonably know, affects the cov-
2 ered dog or cat.

3 (c) TRANSFERS.—A covered seller providing to an-
4 other covered seller a covered dog or cat that will ulti-
5 mately be sold to a purchaser shall provide to the other
6 covered seller the information described in subsection (b).

7 (d) APPLICATION TO NON-PROFIT SELLERS.—Any
8 organization described in subsection (a)(3)(B)(ii) that ac-
9 quires a dog or cat in exchange for financial consideration
10 shall disclose to any person seeking to acquire such dog
11 or cat from such organization in exchange for financial
12 consideration—

13 (1) the fact that such organization acquired
14 such dog or cat in exchange for financial consider-
15 ation and the amount of such consideration; and

16 (2) the name of the person from which the or-
17 ganization acquired such dog or cat (if known to the
18 organization).

19 (e) REGULATIONS.—

20 (1) IN GENERAL.—Not later than 180 days
21 after the date of enactment of this Act, the Commis-
22 sion shall promulgate regulations under section 553
23 of title 5, United States Code, to carry out this sec-
24 tion.

1 (2) REQUIREMENTS.—The regulations under
2 paragraph (1) shall—

3 (A) include the manner and method by
4 which the information described in subsection
5 (b) may be provided to a potential purchaser
6 under that subsection, or to another covered
7 seller under subsection (c), as applicable, to
8 comply with this section; and

9 (B) provide that a covered seller that uses
10 a different manner or method than the manner
11 and method described in subparagraph (A) to
12 provide the information described in subsection
13 (b) to a potential purchaser under that sub-
14 section, or to another covered seller under sub-
15 section (c), as applicable, may not be deter-
16 mined to be in noncompliance with this section
17 solely because of the manner and method used.

18 (f) EFFECT.—Nothing in this section shall preempt
19 any State or local law.

20 **SEC. 3. UNFAIR OR DECEPTIVE ACTS OR PRACTICES WITH**
21 **RESPECT TO THE SALE OF ANIMALS FOR USE**
22 **AS PETS.**

23 (a) DEFINITIONS.—In this section:

1 (1) COMMISSION; COVERED SELLER.—The
2 terms “Commission” and “covered seller” have the
3 meanings given those terms in section 2.

4 (2) HIGH-VOLUME BREEDER.—The term “high-
5 volume breeder” means any person that—

6 (A) is engaged in the breeding of dogs or
7 cats; and

8 (B)(i) is required to be licensed as a dealer
9 under section 3 of the Animal Welfare Act (7
10 U.S.C. 2133);

11 (ii) keeps on the premises of the person
12 not fewer than 4 breeding dogs or cats; or

13 (iii) during a 1-year period, sells not fewer
14 than 25 dogs or cats that were bred on the
15 premises of the person.

16 (b) UNLAWFUL ACTIVITY.—

17 (1) IN GENERAL.—It is unlawful to engage in
18 an unfair or deceptive act or practice with respect to
19 any sale of an animal for use as a pet.

20 (2) MISREPRESENTATIONS RELATING TO THE
21 SOURCE OF DOGS AND CATS.—It is a violation of
22 paragraph (1) for a covered seller, in selling, or ne-
23 gotiating the purchase or sale of, a dog or cat, to
24 misrepresent where the dog or cat was bred or the

1 source from which the covered seller acquired the
2 dog or cat, including by misrepresenting whether—

3 (A) a high-volume breeder bred the dog or
4 cat; or

5 (B) the covered seller acquired the dog or
6 cat from a high-volume breeder.

7 (3) VIOLATION OF REQUIREMENT TO PROVIDE
8 CERTAIN INFORMATION.—It is a violation of para-
9 graph (1) for a covered seller to sell a dog or cat
10 in violation of section 2 on or after the date that is
11 60 days after the date on which the Commission
12 promulgates regulations under subsection (e)(1) of
13 that section.

14 (c) ENFORCEMENT BY THE COMMISSION.—

15 (1) IN GENERAL.—This section shall be en-
16 forced by the Commission under the Federal Trade
17 Commission Act (15 U.S.C. 41 et seq.).

18 (2) UNFAIR OR DECEPTIVE ACTS OR PRAC-
19 TICES.—A violation of this section shall be treated
20 as a violation of a rule defining an unfair or decep-
21 tive act or practice prescribed under section
22 18(a)(1)(B) of the Federal Trade Commission Act
23 (15 U.S.C. 57a(a)(1)(B)).

24 (3) ACTIONS BY THE COMMISSION.—

1 (A) IN GENERAL.—The Commission shall
2 prevent any person from violating this section
3 in the same manner, by the same means, and
4 with the same jurisdiction, powers, and duties
5 as though all applicable terms and provisions of
6 the Federal Trade Commission Act (15 U.S.C.
7 41 et seq.) were incorporated into and made a
8 part of this section.

9 (B) PRIVILEGES AND IMMUNITIES.—Any
10 person who violates this section shall be subject
11 to the penalties and entitled to the privileges
12 and immunities provided under the Federal
13 Trade Commission Act (15 U.S.C. 41 et seq.).

14 (d) EFFECT.—

15 (1) AUTHORITY PRESERVED.—Nothing in this
16 section shall be construed to limit the authority of
17 the Commission, the Secretary of Commerce, or the
18 Secretary of Agriculture under any other provision
19 of law.

20 (2) PREEMPTION.—Nothing in this section shall
21 preempt any State or local law.

1 **SEC. 4. PROHIBITION ON ISSUING LICENSES TO CERTAIN**
2 **PERSONS AS A RESULT OF LICENSE REVOCA-**
3 **TION.**

4 (a) DEFINITION OF IMMEDIATE FAMILY MEMBER.—
5 Section 2 of the Animal Welfare Act (7 U.S.C. 2132) is
6 amended by adding at the end the following:

7 “(p) The term ‘immediate family member’ means,
8 with respect to a dealer—

9 “(1) a spouse, domestic partner, child, parent,
10 brother, sister, grandparent, or grandchild of the
11 dealer; and

12 “(2) a spouse or domestic partner of a child,
13 parent, brother, sister, grandparent, or grandchild of
14 the dealer.”.

15 (b) PROHIBITION ON ISSUING LICENSES TO CERTAIN
16 PERSONS AS A RESULT OF LICENSE REVOCATION.—Sec-
17 tion 3 of the Animal Welfare Act (7 U.S.C. 2133) is
18 amended—

19 (1) by striking the section designation and all
20 that follows through “The Secretary shall” and in-
21 serting the following:

22 **“SEC. 3. LICENSES.**

23 “(a) IN GENERAL.—The Secretary shall”;

24 (2) in subsection (a) (as so designated), in the
25 first sentence, in the first proviso—

1 (A) by inserting “or renewed” after
2 “issued”; and

3 (B) by striking “demonstrated that his fa-
4 cilities” and inserting “demonstrated through
5 facility inspection that the facilities”; and

6 (3) by adding at the end the following:

7 “(b) PROHIBITION ON ISSUING LICENSES TO CER-
8 TAIN PERSONS AS A RESULT OF LICENSE SUSPENSION
9 OR REVOCATION.—

10 “(1) IN GENERAL.—The Secretary shall not
11 issue or renew a license for the purpose of being a
12 dealer of dogs or cats to a person who is an imme-
13 diate family member of, or who resides at the same
14 address of, a dealer of dogs or cats if—

15 “(A) the license is for purposes of oper-
16 ating a facility for dogs or cats at a location
17 that the dealer has used as a facility for dogs
18 or cats; and

19 “(B) within the last 10 years, a license of
20 that dealer has been suspended after notice and
21 opportunity for hearing or revoked pursuant to
22 section 19(a).

23 “(2) EXCEPTION.—Paragraph (1) shall not
24 apply to a person described in that paragraph if that

1 person shows by clear and convincing evidence that
2 a dealer described in that paragraph—

3 “(A) will have no ownership interest in the
4 facility for which that person seeks a license;

5 “(B) will play no role in the care of dogs
6 or cats at the facility; and

7 “(C) will play no role in the management
8 of the facility.

9 “(c) PROHIBITION ON ISSUING LICENSES TO CER-
10 TAIN LEGAL ENTITIES AS A RESULT OF LICENSE SUS-
11 PENSION OR REVOCATION.—

12 “(1) IN GENERAL.—The Secretary shall not
13 issue or renew a license for the purpose of being a
14 dealer of dogs or cats to any person that is a part-
15 nership, firm, joint stock company, corporation, as-
16 sociation, trust, estate, or other legal entity if any
17 person who holds an ownership interest in the part-
18 nership, firm, joint stock company, corporation, as-
19 sociation, trust, estate, or other legal entity—

20 “(A) previously held a license for purposes
21 of operating a facility for dogs or cats at the
22 same address of the facility for which the li-
23 cense is being sought; and

24 “(B) within the last 10 years, that license
25 has been suspended after notice and oppor-

1 tunity for hearing or revoked pursuant to sec-
2 tion 19(a).

3 “(2) EXCEPTION.—Paragraph (1) shall not
4 apply to a person seeking the issuance or renewal of
5 a license described in that paragraph if that person
6 shows by clear and convincing evidence that a per-
7 son who previously held a license for purposes of op-
8 erating a facility for dogs or cats described in sub-
9 paragraph (A) of that paragraph—

10 “(A) will play no role in the care of dogs
11 or cats at the facility; and

12 “(B) will play no role in the management
13 of the facility.

14 “(d) 10-YEAR BAR FOR SUSPENSION OR REVOCATION OF A LICENSE OF A DEALER OF DOGS OR CATS.—
15 TION OF A LICENSE OF A DEALER OF DOGS OR CATS.—
16 The Secretary shall not issue or renew a license for the
17 purpose of being a dealer of dogs or cats to a person if—

18 “(1) within the last 10 years, a license for the
19 purpose of being a dealer of dogs or cats of that per-
20 son has been suspended after notice and opportunity
21 for hearing or revoked pursuant to section 19(a);
22 and

23 “(2) the license is for purposes of operating a
24 facility for dogs or cats at a location that the person
25 has used as a facility for dogs or cats.”.

1 (c) REVOCATION OF IMPROPERLY GRANTED LI-
2 CENSES.—Section 19 of the Animal Welfare Act (7 U.S.C.
3 2149) is amended by adding at the end the following:

4 “(e) REVOCATION OF IMPROPERLY GRANTED LI-
5 CENSES.—The Secretary shall revoke a license issued after
6 the date of enactment of this subsection if the Secretary
7 subsequently determines that, at the time of issuance, the
8 issuance of the license violated section 3.”.

9 (d) REGULATIONS.—

10 (1) IN GENERAL.—The Secretary of Agriculture
11 may prescribe such regulations as the Secretary of
12 Agriculture determines to be necessary to implement
13 the amendments made by this section.

14 (2) DEADLINE.—Any regulations under para-
15 graph (1) shall be prescribed not later than 1 year
16 after the date of enactment of this Act.